
FINANCIAL STATEMENTS
with
INDEPENDENT AUDITOR'S REPORT
YEAR ENDED DECEMBER 31, 2011

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Kennedy $\textit{McKee} \; \textit{Company LLP} \; \text{Certified Public Accountants}$

1100 W. Frontview P. O. Box 1477 Dodge City, Kansas 67801 Tel. (620) 227-3135 Fax (620) 227-2308 www.kmc-cpa.com JAMES W. KENNEDY, CPA JAMES R. SHIRLEY, CPA LU ANN WETMORE, CPA ROBERT C. NEIDHART, CPA PATRICK M. FRIESS, CPA JOHN W. HENDRICKSON, CPA

INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners County of Edwards, Kansas

We have audited the accompanying financial statements of Edwards County, Kansas, as of and for the year ended December 31, 2011, which collectively comprise the basic financial statements of the County's primary government, as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit Guide*. Those standards and guidance require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The financial statements do not include financial data for the County's legally separate component units. Accounting principles generally accepted in the United States of America require the financial data for those component units to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component units. The County has not issued such reporting entity financial statements. The effect on the financial statements of the omission of the component units, although not reasonably determinable, is presumed to be material.

As described more fully in Note A, Edwards County, Kansas, has prepared these financial statements using accounting practices prescribed or permitted by the State of Kansas, which practices differ from accounting principles generally accepted in the United States of America. The effect on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, is presumed to be material.

In our opinion, because of the omission of the discretely presented component units, as discussed above, and because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the County as of December 31, 2011, or the changes in financial position thereof for the year then ended.

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of the primary government of Edwards County, Kansas, as of December 31, 2011, its cash receipts and expenditures, and budgetary results for the year then ended on the basis of accounting described in Note A.

Kennedy McKee & Company LLP

July 26, 2012

SUMMARY OF CASH RECEIPTS, EXPENDITURES, AND UNENCUMBERED CASH

Year ended December 31, 2011

<u>Fund</u>	Beginning unencumbered cash balance		red canceled		Cash receipts
Governmental funds:					
General	\$	133,173	\$	-	\$ 1,789,325
Special revenue funds:					
Road and bridge		3,317		-	1,064,061
Noxious weed		15,095		-	71,229
Employee benefits		133,711		-	749,483
Health		29,917		-	196,638
Hospital maintenance		-		-	233,119
Special drug and alcohol		6,854		-	5,085
Special parks and recreation		6,146		_	972
Noxious weed capital outlay		19,139		_	15,000
Emergency telephone service		63,752		_	10,704
911 wireless phone tax		9,795		-	5,556
Non-budgeted special revenue funds:		-,			-,
Economic development		(9,562)		_	40,000
Special law enforcement		8,514		_	-
Micro-loan		18,927		_	10,087
Special highway improvement		81,504		_	168,983
Special machinery		93,805		_	171,150
Multi-year capital improvement		585,187		_	76,331
Equipment reserve		485,281		_	86,788
Retainage contracts		692		_	1,222
Deeds technology		19,556		_	7,151
Concealed carry handgun		2,120		_	423
Bioterrorism grant		9,561		_	10,764
Emergency preparedness		23,248		_	8,974
Wireless enhanced 911 grant		,		_	146,951
Offender registration		1,420		_	760
Prosecutor's training and assistance		625		_	571
Special motor vehicle		13,895		_	35,182
Proprietary funds:		. 5,555			33,.32
Internal service fund:					
Risk management reserve		8,062			 4
Total - excluding agency funds	\$	1,763,734	\$		\$ 4,906,513

Composition of cash balance:

Cash on hand

Operating checking accounts

Interest bearing checking accounts

Certificates of deposit

Total cash Agency funds

Total - excluding agency funds

Expenditures	Residual equity transfers	Ending unencumbered cash balance (deficit)	Add outstanding encumbrances and accounts payable	Ending cash balance (deficit)
\$ 1,798,213	\$ -	\$ 124,285	\$ 33,115	\$ 157,400
1,048,313 67,241 800,916 200,762 230,232 4,250 400	3,852 - - - -	19,065 19,083 86,130 25,793 2,887 7,689 6,718	14,973 - - 5,624 - -	34,038 19,083 86,130 31,417 2,887 7,689 6,718
2,430 39,943 4,574	-	31,709 34,513 10,777	- - -	31,709 34,513 10,777
32,043 3,028 319 200,308 104,286 162,608 65,031 1,380 540 - 11,907 8,550 146,951 - 274 36,047	- - - - - - - - - - - - - -	(1,605) 5,486 28,695 50,179 160,669 498,910 507,038 534 26,167 2,543 8,418 23,672 	1,605	5,486 28,695 50,179 160,669 498,910 507,038 534 26,167 2,543 8,418 23,672 - 2,180 922 13,030
4,214	(3,852)			
\$ 4,974,760	\$ -	\$ 1,695,487	\$ 55,317	\$ 1,750,804
				\$ 48,775 1,086,392 4,011,938 943,000 6,090,105
				(4,339,301)

\$ 1,750,804

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET

Year ended December 31, 2011

<u>Fund</u>	Certified budget	Adjustment for qualifying budget credits	Total budget for comparison	Expenditures chargeable to current year	Variance favorable (unfavorable)
General fund	\$ 1,908,179	\$ -	\$ 1,908,179	\$ 1,798,213	\$ 109,966
Special revenue funds:					
Road and bridge	1,092,200	-	1,092,200	1,048,313	43,887
Noxious weed	82,315	-	82,315	67,241	15,074
Employee benefits	838,000	-	838,000	800,916	37,084
Health	207,425	-	207,425	200,762	6,663
Hospital maintenance	230,232	-	230,232	230,232	-
Special drug and					
alcohol	12,000	-	12,000	4,250	7,750
Special parks and					
recreation	7,000	-	7,000	400	6,600
Noxious weed					
capital outlay	22,196	-	22,196	2,430	19,766
Emergency telephone					
service	64,000	-	64,000	39,943	24,057
911 wireless phone					
tax	14,500		14,500	4,574	9,926
Takal makasama					
Total primary government	\$ 4,478,047	\$ -	\$ 4,478,047	\$ 4,197,274	\$ 280,773

GENERAL FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,							
	•		2011					
				Variance				
	0010		5	favorable				
	2010	Actual	Budget	(unfavorable)				
Cash receipts:								
Taxes:								
Ad valorem tax	\$ 1,301,824	\$ 1,210,232	\$ 1,235,707	\$ (25,475)				
Delinquent tax	19,405	23,245	10,000	13,245				
Motor vehicle tax	88,514	98,611	95,139	3,472				
Recreational vehicle tax	1,783	1,885	1,852	33				
16/20M truck tax	12,205	11,802	14,624	(2,822)				
In lieu of tax	822	841	-	841				
Interest on delinquent tax	26,283	24,206	10,000	14,206				
Motor vehicle excise tax	14	20	-	20				
Shared revenue:								
Local sales tax	148,047	165,262	160,000	5,262				
Mineral production tax	9,705	9,815	10,000	(185)				
Local alcohol tax	1,034	972	1,000	(28)				
Licenses, permits and fees:								
Mortgage registration fees	14,972	31,054	15,000	16,054				
County officer fees	19,151	42,371	15,000	27,371				
Other fees	11,914	11,848	8,000	3,848				
Charges for services:								
Prisoner care	-	280	500	(220)				
Dispatcher contract	1,300	300	1,200	(900)				
Diversion fees	9,396	9,376	8,000	1,376				
Law Enforcement contract	118,166	121,046	147,500	(26,454)				
Interest	16,069	6,402	15,000	(8,598)				
Miscellaneous	2,895	5,862	5,000	862				
Transfer from special motor vehicle	13,935	13,895	25,000	(11,105)				
Total cash receipts	1,817,434	1,789,325	\$ 1,778,522	\$ 10,803				
Expenditures:								
General government:								
County commissioners	46,025	45,974	\$ 49,000	\$ 3,026				
County clerk	87,050	85,252	97,000	11,748				
County treasurer	103,786	101,291	110,800	9,509				
County attorney	63,452	64,686	65,900	1,214				
Register of deeds	63,843	64,344	71,400	7,056				
District court	31,646	35,669	52,561	16,892				
Courthouse general	187,384	188,961	272,000	83,039				
Appraisal	95,244	98,830	100,700	1,870				
Extension council	9,660	9,868	11,000	1,132				

GENERAL FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET (CONTINUED)

	Year ended December 31,							
		2011						
	2010	Actual	Budget	Variance favorable (unfavorable)				
General government (continued): Zoning Election Insurance cost Soil conservation	\$ 2,500 24,692 73,088 25,000	\$ 2,550 20,226 75,799 22,955	\$ 5,000 27,500 82,000 22,955	\$ 2,450 7,274 6,201				
	813,370	816,405	967,816	151,411				
Public safety: Sheriff Emergency preparedness	463,904 8,927 472,831	483,992 8,538 492,530	456,690 9,000 465,690	(27,302) 462 (26,840)				
Health and welfare: Ambulance Mental health Mental retardation	23,853 26,400 35,000 85,253	23,853 26,400 31,500 81,753	29,853 26,400 31,500 87,753	6,000 - - - 6,000				
Public works: Prairie dog		3,034		(3,034)				
Culture and recreation: County fair Carnival Heritage	13,201 5,000 18,201	14,186	17,000 - 17,000	2,814 				
Sanitation: Solid waste disposal	126,207	127,135	136,550	9,415				
Transfers out: Equipment reserve Multi-year capital improvement Economic development	10,000 16,000 40,000	48,550 43,750 40,000	62,500 40,000	(48,550) 18,750 				
	66,000	132,300	102,500	(29,800)				

GENERAL FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET (CONTINUED)

	Year ended December 31,								
		2011							
	2010	Actual Budget		Variance favorable (unfavorable)					
Transfers to component units:									
County fair	\$ 10,870	\$ 10,870	\$ 10,870	\$ -					
Extension council	113,500	112,000	112,000	-					
Historical society	8,000	8,000	8,000						
	132,370	130,870	130,870						
Total expenditures	1,714,232	1,798,213	\$ 1,908,179	\$ 109,966					
Receipts over (under) expenditures Unencumbered cash, beginning	103,202	(8,888)							
of year	29,971	133,173	\$ 129,657	\$ 3,516					
Unencumbered cash, end of year	\$ 133,173	\$ 124,285							

ROAD AND BRIDGE FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,							
			2011					
	2010	Actual	Dudget	Variance favorable				
	2010	Actual	Budget	(unfavorable)				
Cash receipts:								
Taxes:								
Ad valorem tax	\$ 700,299	\$ 747,009	\$ 762,719	\$ (15,710)				
Delinquent tax	11,164	12,660	5,000	7,660				
Motor vehicle tax	55,235	53,315	51,178	2,137				
Recreational vehicle tax	1,121	1,030	996	34				
16/20M truck tax	6,906	7,383	7,867	(484)				
In lieu of tax	442	519	-	519				
Shared revenue:								
Gasoline tax	243,341	233,926	264,440	(30,514)				
State assistance	-	166						
Licenses, permits and fees	150	250	-	250				
Charges for services	7,422	7,803		7,803				
Total cash receipts	1,026,080	1,064,061	\$ 1,092,200	\$ (28,305)				
Expenditures:								
Highways, streets and bridges:								
Personal services	371,265	363,325	\$ 389,500	\$ 26,175				
Commodities	468,247	473,268	516,700	43,432				
Contractual services	112,580	111,770	171,000	59,230				
Capital outlay	671	2,950	15,000	12,050				
Transfer to special highway	10,000	22,000	-	(22,000)				
Transfer to special machinery	60,000	75,000		(75,000)				
Total expenditures	1,022,763	1,048,313	\$ 1,092,200	\$ 43,887				
Receipts over (under) expenditures Unencumbered cash, beginning	3,317	15,748						
of year		3,317	\$ -	\$ 3,317				
Unencumbered cash, end of year	\$ 3,317	\$ 19,065						

NOXIOUS WEED FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,							
	2011							
	2010			Actual		Budget	fa	rariance avorable favorable)
Cash receipts: Taxes: Ad valorem tax Delinquent tax Motor vehicle tax Recreational vehicle tax 16/20M truck tax In lieu of tax Total cash receipts	\$	68,994 966 4,991 101 475 44	\$	64,084 1,091 5,237 101 671 45	\$	65,442 500 5,043 98 775 - 71,858	\$	(1,358) 591 194 3 (104) 45
Total cash receipts		75,571		71,229	Φ	71,000	Φ	(629)
Expenditures: Highways, streets and bridges: Personal services Commodities Contractual services Capital outlay Reimbursed expenditures Transfer to noxious weed capital outlay Total expenditures		24,813 76,436 7,069 - (43,726) 3,000		31,300 66,806 6,509 1,328 (53,702) 15,000	\$	33,800 83,360 5,855 3,800 (44,500)	\$	2,500 16,554 (654) 2,472 9,202 (15,000)
·						,		
Receipts over (under) expenditures Unencumbered cash, beginning of year		7,979 7,116		3,988 15,095	\$	10,457	\$	4,638
Unencumbered cash, end of year	\$	15,095	\$	19,083				

EMPLOYEE BENEFITS FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,								
			2011						
	2010			Actual		Budget	fa	/ariance avorable favorable)	
Cash receipts:									
Taxes:									
Ad valorem tax	\$	680,783	\$	678,489	\$	692,769	\$	(14,280)	
Delinquent tax	*	10,067	•	11,373	•	4,000	*	7,373	
Motor vehicle tax		48,618		51,655		49,752		1,903	
Recreational vehicle tax		988		998		968		30	
16/20M truck tax		6,239		6,495		7,647		(1,152)	
In lieu of tax		430		473		<u> </u>		473	
Total cash receipts		747,125		749,483	\$	755,136	\$	(5,653)	
Expenditures:									
General government:									
Social security		103,806		104,524	\$	110,000	\$	5,476	
KPERS		90,652		100,286		95,000		(5,286)	
Vision and life insurance		9,355		9,952		11,000		1,048	
Short term disability		7,268		7,634		11,000		3,366	
Health insurance premiums		472,103		546,397		525,000		(21,397)	
Kansas unemployment tax		1,132		1,425		1,000		(425)	
Worker's compensation insurance		33,622		30,728		50,000		19,272	
Dental insurance		27,454		-		35,000		35,000	
Reimbursements		775		(30)				30	
Total expenditures	_	746,167		800,916	\$	838,000	\$	37,084	
Receipts over (under) expenditures		958		(51,433)					
Unencumbered cash, beginning of year		132,753		133,711	\$	82,864	\$	50,847	
Residual equity transfer		102,700		3,852	Ψ	32,004	Ψ	30,047	
Unencumbered cash, end of year	\$	133,711	\$	86,130					

HEALTH FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,								
					2011				
	2010		2010 Actual			Budget	Variance favorable (unfavorable		
Cash receipts:									
Taxes:									
Ad valorem tax	\$	128,047	\$	126,551	\$	129,231	\$	(2,680)	
Delinquent tax		1,896		2,158		500		1,658	
Motor vehicle tax		8,343		9,689		9,359		330	
Recreational vehicle tax		169		187		182		5	
16/20M truck tax		1,222		1,111		1,439		(328)	
In lieu of tax		81		88		-		88	
Shared revenue:									
Federal and state aid		43,115		28,103		30,000		(1,897)	
Charges for services		25,196		27,064		25,000		2,064	
Other		1,080		1,687		-		1,687	
Total cash receipts		209,149		196,638	\$	195,711	\$	927	
Expenditures:									
Health and welfare:									
Personal services		138,887		138,945	\$	140,425	\$	1,480	
Commodities		30,469		25,232		25,000		(232)	
Contractual services		24,832		20,326		27,000		6,674	
Capital outlay		3,254		1,259		15,000		13,741	
Transfer to capital improvement		10,000		15,000				(15,000)	
Total expenditures		207,442		200,762	\$	207,425	\$	6,663	
Receipts over (under) expenditures Unencumbered cash, beginning		1,707		(4,124)					
of year		28,210		29,917	\$	11,714	\$	18,203	
Unencumbered cash, end of year	\$	29,917	\$	25,793					

HOSPITAL MAINTENANCE FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,							
		2011						
	2010	Actual	Budget	Variance favorable (unfavorable)				
Cash receipts: Taxes:								
Ad valorem tax Delinquent tax Motor vehicle tax	\$ 212,506 3,338 15,175	\$ 210,777 3,740 16,122	\$ 211,011 1,000 15,532	\$ (234) 2,740 590				
Recreational vehicle tax 16/20M truck tax In lieu of tax	308 2,161 134	312 2,022 146	302 2,387	10 (365) 146				
Total cash receipts	233,622	233,119	\$ 230,232	\$ 2,887				
Expenditures: Transfers to component unit	236,880	230,232	\$ 230,232	\$ -				
Receipts over (under) expenditures Unencumbered cash, beginning	(3,258)	2,887						
of year	3,258		\$ -	\$ -				
Unencumbered cash, end of year	\$ -	\$ 2,887						

SPECIAL DRUG AND ALCOHOL FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,									
			2011							
	2010		Actual		Budget		fav	riance vorable avorable)		
Cash receipts:										
Local alcohol and liquor tax	\$	4,680	\$	5,085	\$	5,000	\$	85		
Expenditures: Health and welfare:										
Contractual services		4,800		4,250	\$	12,000	\$	7,750		
Receipts over (under) expenditures Unencumbered cash, beginning		(120)		835						
of year		6,974		6,854	\$	7,000	\$	(146)		
Unencumbered cash, end of year	\$	6,854	\$	7,689						

SPECIAL PARKS AND RECREATION FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,									
						2011				
	2010		Actual		Budget		fav	ariance vorable avorable)		
Cash receipts:										
Local alcohol and liquor tax	\$	1,034	\$	972	\$	1,000	\$	(28)		
Expenditures: Culture and recreation:										
Contractual services				400	\$	7,000	\$	6,600		
Receipts over (under) expenditures Unencumbered cash, beginning		1,034		572						
of year		5,112		6,146	\$	6,000	\$	146		
Unencumbered cash, end of year	\$	6,146	\$	6,718						

NOXIOUS WEED CAPITAL OUTLAY FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

		Year ended December 31,								
	2010			Actual		2011 Budget	fa	ariance vorable avorable)		
Cash receipts: Transfer from noxious weed	\$	3,000	\$	15,000	\$		\$	15,000		
Expenditures: Highways, streets and bridges: Capital outlay		15,155		2,430	\$	22,196	\$	19,766		
Receipts over (under) expenditures		(12,155)		12,570						
Unencumbered cash, beginning of year		31,294		19,139	\$	22,196	\$	(3,057)		
Unencumbered cash, end of year	\$	19,139	\$	31,709						

EMERGENCY TELEPHONE SERVICE FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

	Year ended December 31,									
	2010		Actual		Budget		fa	ariance avorable favorable)		
Cash receipts:										
Licenses, permits and fees Interest	\$	11,647 149	\$	10,650 54	\$	11,000 200	\$	(350) (146)		
Total cash receipts		11,796		10,704	\$	11,200	\$	(496)		
Expenditures: Public safety:										
Commodities		67		-	\$	2,000	\$	2,000		
Contractual services		7,612		29,581		15,000		(14,581)		
Capital outlay		7,513		10,362		47,000		36,638		
Total expenditures		15,192		39,943	\$	64,000	\$	24,057		
Receipts over (under) expenditures		(3,396)		(29,239)						
Unencumbered cash, beginning of year		67,148		63,752	\$	52,800	\$	10,952		
Unencumbered cash, end of year	\$	63,752	\$	34,513						

911 WIRELESS PHONE TAX FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

			Υ	ear ended I	Decem	ber 31,		
					2011			
	2010		Actual		Budget		fav	ariance vorable avorable)
Cash receipts:								
Licenses, permits and fees Interest	\$	5,803 29	\$	5,545 11	\$	6,000 100	\$	(455) (89)
Total cash receipts		5,832		5,556	\$	6,100	\$	(544)
Expenditures: Public safety:								
Contractual services Capital outlay		11,336 -		4,574 -	\$	5,500 9,000	\$	926 9,000
Total expenditures		11,336		4,574	\$	14,500	\$	9,926
Receipts over (under) expenditures Unencumbered cash, beginning		(5,504)		982				
of year		15,299		9,795	\$	8,400	\$	1,395
Unencumbered cash, end of year	\$	9,795	\$	10,777				

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ALL NON-BUDGETED SPECIAL REVENUE FUNDS

Year ended December 31, 2011

	Economic development		Special law enforcement		Micro-loan		Special highway improvement	Special machinery	
Cash receipts:									
Grants	\$	-	\$	-	\$	-	\$146,983	\$ -	
Licenses, permits and fees		-		-		-	-	-	
Interest		-		-		2,175	-	-	
Other		-		-		7,912	-	96,150	
Operating transfers in	40	,000		-		-	22,000	75,000	_
Total cash receipts	40,000				1	0,087	168,983	171,150	_
Expenditures:									
Personal services	32	,043		-		-	-	-	
Commodities		-		-		-	199,308	-	
Contractual services		-		3,028		319	-	-	
Capital outlay		-		-		-	1,000	104,286	
Operating transfers out		-				-			
Total expenditures	32	,043		3,028		319	200,308	104,286	_
Receipts over (under) expenditures Unencumbered cash (deficit),	7	,957		(3,028)		9,768	(31,325)	66,864	
beginning of year	(9	,562)		8,514	1	8,927	81,504	93,805	_
Unencumbered cash (deficit), end of year	\$ (1	,605)	\$	5,486	\$ 2	28,695	\$ 50,179	\$160,669	=

Multi-year capital improvement	Equipment reserve	Retainage contracts	Deeds technology	Concealed carry handgun	Bioterrorism grant	Emergency prepared- ness
\$ - - 17,581 58,750	\$ 33,156 - - 5,082 48,550	\$ - - 1 1,221	\$ - 7,130 21 - -	\$ - 423 - - -	\$ 10,764 - - - -	\$ 8,974 - - - -
76,331	86,788	1,222	7,151	423	10,764	8,974
162,608	65,031	1,380 - - -	540 - - -	- - - -	6,779 1,728 2,875 525	719 1,922 5,909
162,608	65,031	1,380	540		11,907	8,550
(86,277)	21,757	(158)	6,611	423	(1,143)	424
585,187	485,281	692	19,556	2,120	9,561	23,248
\$ 498,910	\$507,038	\$ 534	\$ 26,167	\$ 2,543	\$ 8,418	\$ 23,672

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ALL NON-BUDGETED SPECIAL REVENUE FUNDS (CONTINUED)

Year ended December 31, 2011

	Wireless enhanced 911 grant	Offender registration	Prosecutor's training and assistance	Special motor vehicle	Total
Cash receipts:					
Grants	\$146,951	\$ -	\$ -	\$ -	\$ 346,828
Licenses, permits and fees	-	760	571	35,182	44,066
Interest	-	-	-	-	2,197
Other	-	-	-	-	127,946
Operating transfers in					244,300
Total cash receipts	146,951	760	571	35,182	765,337
Expenditures:					
Personal services	-	-	-	8,848	47,670
Commodities	-	-	-	4,619	206,374
Contractual services	-	-	274	7,932	18,270
Capital outlay	146,951	-	-	753	487,063
Operating transfers out				13,895	13,895
Total expenditures	146,951		274	36,047	773,272
Receipts over (under) expenditures Unencumbered cash (deficit),	-	760	297	(865)	(7,935)
beginning of year		1,420	625	13,895	1,334,773
Unencumbered cash (deficit), end of year	\$ -	\$ 2,180	\$ 922	\$ 13,030	\$1,326,838

RISK MANAGEMENT RESERVE FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES

	Year ended December 31,					
		2010		2011		
Cash receipts: Interest income	\$	21	\$	4		
Expenditures: Contractual services		165		4,214		
Receipts over (under) expenditures Unencumbered cash, beginning of year Residual equity transfer		(144) 8,206		(4,210) 8,062 (3,852)		
Unencumbered cash, end of year	\$	8,062	\$	-		

AGENCY FUNDS

SUMMARY OF CASH RECEIPTS AND CASH DISBURSEMENTS

Year ended December 31, 2011

Fund	Beginning cash balance	Cash receipts	Cash disbursements	Ending cash balance	
County clerk	\$ 469	3 \$ 968	\$ 969	\$ 462	
Register of deeds	3,549	9 77,123	72,968	7,704	
District court	5,70	0 237,321	240,710	2,311	
Law Library	8,718	8 3,342	2,454	9,606	
Sheriff	33	2 26,592	25,799	1,125	
Tax collection accounts	4,036,050	7,638,468	7,367,008	4,307,510	
Local taxing districts	1,22	7 3,672,718	3,672,472	1,473	
Motor vehicle fees and					
sales tax collections	10,14	7 505,757	507,053	8,851	
Stray animal	133	2 -	132	-	
Heritage trust	80	6 1,259	1,086	259	
Payroll clearing funds		- 1,191,799	1,191,799		
Total	\$ 4,066,40	4 \$ 13,355,347	\$ 13,082,450	\$ 4,339,301	

NOTES TO FINANCIAL STATEMENTS

December 31, 2011

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies applied in the preparation of the accompanying financial statements is presented to assist in understanding the County's financial statements, which are presented in conformity with the cash basis and budget laws of the State of Kansas. The financial statements and notes are the representation of the County's management, which is responsible for their integrity and objectivity. The amounts shown for 2010 in the accompanying financial statements are included, where practicable, only to provide a basis for comparison with 2011, and are not intended to present all information necessary for a fair presentation in accordance with the basis of accounting as described below.

1. Financial reporting entity

Edwards County, Kansas, is a municipal corporation governed by an elected three-member commission. The scope of the entity for financial reporting purposes is defined as those funds for which the governing body of the County has financial accountability. Financial accountability includes budgetary authority and fiscal management responsibility. Budgetary authority is defined as authority for final approval of budgetary appropriations and revisions. Fiscal management responsibility is control of the collection and disbursement of funds. These financial statements include all funds included in the County's legally adopted budget and trust funds controlled or administered by County employees in their capacity as County employees. These financial statements present Edwards County, Kansas, (the primary government) and do not include the following component units.

Edwards County Hospital: The members of the governing board of the Hospital are appointed by the County Commissioners. Although the County Commissioners do not have the authority to modify or approve the Hospital's operating budget, the Hospital is fiscally dependent on the County because the County provides substantial support.

Edwards County Extension Council: The Extension Council has an elected board for its governing body. The County can impose its will on the Extension Council because it has the ability to modify or approve the operating budget of the Council. Because the Council receives substantial financial support from the County, it is fiscally dependent on the County, although it receives some other support.

Edwards County Historical Society: The Historical Society's governing body members are appointed by the County Commissioners. The Historical Society is fiscally dependent upon the County because the operating budget is approved by the County Commissioners and the County provides substantial financial support to the Historical Society's operations.

Edwards County Fair Board: The Fair Board is fiscally dependent upon the County because the County provides substantial financial support for its operations.

1. Financial reporting entity (continued)

Financial information of the individual component units may be obtained directly from their administrative offices as follows:

Edwards County Hospital 620 W. 8th Street Kinsley, Kansas 67547

Edwards County Extension Council 212 E. 6th Street Kinsley, Kansas 67547

Edwards County Historical Society Highway 56 Kinsley, Kansas 67547

Edwards County Fair Board Fairgrounds Kinsley, Kansas 67547

2. Fund accounting

The accounts of the County are organized on the basis of funds. In governmental accounting, a fund is designated as a sum of money or other resources segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations and constituting an independent fiscal and accounting entity.

County resources are allocated to and for individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

The following funds comprise the financial activities of the County for the year 2011:

GOVERNMENTAL FUNDS

These are the funds through which most governmental functions typically are financed. The funds included in this category are as follows:

General Fund

This fund is established to account for resources devoted to financing the general services that the County performs for its citizens. General tax revenues and other sources of revenue used to finance the fundamental operations of the County are included in this fund. The fund is charged with all costs of operating the government for which a separate fund has not been established.

Special Revenue Funds

These funds are established to account for the proceeds of specific revenue sources other than trust funds or major capital projects that are restricted by law or administrative action to expenditure for specified purposes.

2. Fund accounting (continued)

PROPRIETARY FUNDS

Internal Service Fund

This fund is established to account for the financing of goods or services provided by one department to other departments of the County on a cost-reimbursement basis.

FIDUCIARY FUNDS

Agency Funds

Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments and/or other funds.

3. Statutory basis of accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund and an expenditure would be charged in the fund from which the transfer is made.

The County has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the County to use the statutory basis of accounting.

4. <u>Departure from accounting principles generally accepted in the United States of America</u>

The basis of accounting described above results in a financial statement presentation which shows cash receipts, expenditures, cash and unencumbered cash balances, and expenditures compared to budget. A statement of net assets that would have shown noncash assets such as receivables, inventories, and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. Capital assets that account for the land, buildings, and equipment owned by the County are not presented in the financial statements. Also, long-term debt such as general obligation bonds, revenue bonds, capital leases, temporary notes, and compensated absences is not presented in the financial statements.

5. Budgetary information

Kansas statutes require that an annual operating budget be legally adopted for the General Fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a. Preparation of the budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- d. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which, revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital projects funds, fiduciary funds, permanent funds, and the following special revenue funds:

Economic Development Special Law Enforcement Trust Micro Loan Special Highway Improvement Special Machinery Multi-Year Capital Improvement Equipment Reserve Retainage Contracts

Special Motor Vehicle
Deeds Technology
Concealed Carry Handgun
Bioterrorism Grant
Emergency Preparedness
Wireless Enhanced 911 Grant
Offender Registration
Prosecutor's Training and Assistance

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

6. Cash and investments

To facilitate better management of the County's cash resources, excess cash is combined in pooled operating accounts. Each fund's portion of total cash is based on its equity in the pooled cash amount. Cash in excess of current operating needs is invested on a pooled investment basis and earnings thereon are distributed to the General Fund and other appropriate funds. Investments consist of time deposits and certificates of deposit and they are reported at fair value which is the same as cost.

7. Compensated absences

The County's policies regarding vacations permit non-elected employees to accumulate and carry over up to 120 hours of vacation. Upon termination or resignation from service with the County, employees are entitled to payment for all accrued vacation earned prior to termination or resignation, provided two weeks notice is given. The County's policies regarding sick leave permit non-elected employees on permanent status to accumulate 720 hours of sick leave. Upon termination or resignation from service with the County, employees are entitled to payment for fifty percent of accrued sick leave earned prior to termination or resignation, provided two weeks notice is given. Current year expenditures include the amounts accrued during the year that were liquidated with expendable available financial resources. The liabilities are based on current salary costs and the vested portion of accumulated benefits.

8. Section 125 plan

The County offers a section 125 flexible benefit plan to employees electing to participate. It is used for certain disability insurance premiums.

9. Pension plan

Substantially all full-time employees of the County are members of the State of Kansas Public Employees' Retirement System (KPERS) which is a cost-sharing multiple-employer state-wide pension plan. The County's policy is to fund all pension costs accrued; such costs to be funded are determined annually by the system's actuary.

10. Risk management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters; and medical needs of employees. The County participates in public entity risk pools to cover property, liability and worker's compensation claims. The County purchases commercial insurance to cover the medical needs of employees. There have been no significant reductions in coverage from the prior year. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three years.

11. Other post employment benefits

As provided by K.S.A. 12-5040, the County allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the County is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, at year-end, there were no retirees participating in the County's group health insurance plan.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the County makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the County under this program.

B. DEPOSITS AND INVESTMENTS

Policies. The County has no formal deposit and investment policies; however it does follow state statutes. K.S.A. 9-1401 establishes the depositories which may be used by the County. The statute requires banks eligible to hold the County's funds to have a main or branch bank in the County, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverages. The County has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The County has no investment policy that would further limit its investment choices. State statutes place no limit on the amount the County may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk - deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require the County's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were legally secured at December 31, 2011.

At year-end the carrying amount of the County's deposits, including certificates of deposit, was \$6,041,326. The bank balance was \$6,087,848. Of the bank balance, \$1,737,763 was covered by federal depository insurance, and \$4,350,085 was collateralized with securities held by the pledging financial institution's agents in the County's name.

C. LONG-TERM DEBT

Changes in long-term liabilities for the County for the year ended December 31, 2011, were as follows:

<u>lssue</u>	be	alance ginning f year	dditions/ et change	Red	ductions_	Balance end of year	 Interest paid
Capital leases: 2010 Cat 950H Wheel loarder Issued September 12, 2011 In the amount of \$173,357 At zero percent interest Maturing May 23, 2013	\$	-	\$ 173,357	\$	78,809	\$ 94,548	\$ -
Hamm HD13VV Compactor Issued November 9, 2010 In the amount of \$39,108 At zero percent interest Maturing November 30, 2012		26,072	-		13,036	13,036	-
Compensated absences: Vacation and sick leave		50,914	 <u>5,661</u>		<u> </u>	 <u>56,575</u>	 <u>-</u>
Total long-term debt	\$	76,986	\$ 179,018	\$	91,845	\$ 164,159	\$

Current maturity of the capital lease and interest for the next two years are as follows:

	P -	rincipal due	Interes due	t -	Total <u>due</u>		
2011 2012	\$	60,310 47,274	\$	<u>-</u>	\$	60,310 47,274	
Total	<u>\$</u>	107,584	\$		\$	107,584	

D. COMPLIANCE WITH KANSAS STATUTES

References made herein to the statutes are not intended as interpretations of law, but are offered for consideration to the Director of Accounts and Reports, Kansas Department of Administration and legal representatives of the County.

The cash basis law provided by K.S.A. 10-1113 prohibits the creation of indebtedness in any fund in excess of monies available in that fund. At year end, the Economic Development fund had an unencumbered cash deficit of \$1,605.

E. INTERFUND TRANSACTIONS

During the course of normal operations, the County has numerous transactions between funds including expenditures and transfers of resources to provide services, purchase and construct assets, and service debt. The governmental funds financial statements generally reflect such transactions as transfers. The internal service fund records charges for service to County departments as operating revenue. County funds record these payments to the internal service fund as operating expenses.

E. INTERFUND TRANSACTIONS (CONTINUED)

A summary of interfund transfers is as follows:

Transfer from	<u>Transfer to</u>	<u>A</u>	<u>imount</u>	Statutory authority
General General General County Health Special Motor Vehicle Road and Bridge Road and Bridge Noxious Weed	Multi-year Capital Improvement Equipment Reserve Economic Development Multi-year Capital Improvement General Special Highway Improvement Special Machinery Noxious Weed Capital Outlay	\$	43,750 48,550 40,000 15,000 13,895 22,000 75,000 15,000	K.S.A. 19-120 K.S.A. 19-119 K.S.A. 79-1946 K.S.A. 19-120 K.S.A. 8-145 K.S.A. 68-590 K.S.A. 68-141g K.S.A. 2-1318
		\$ 2	<u> 273,195</u>	

F. CDBG LOANS

In 2004, the County issued a \$15,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at six percent is to be repaid over a period of three years. Loan payments are \$456 per month, including principal and interest. At December 31, 2011 the loan was in default and the loan balance was \$9,927.

In 2006, the County issued a \$15,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at eight percent is to be repaid as follows: interest only payments for the first six months; loan payments of \$470 per month, including principal and interest for the next three years. At December 31, 2011 the loan was in default and the loan balance was \$14,628.

In 2010, the County issued a \$25,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at six percent is to be repaid over a period of five years. Loan payments are \$483 per month, including principal and interest. At December 31, 2011 the loan balance was \$18,797.

In 2010, the County issued a \$16,250 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at six percent is to be repaid over a period of five years. Loan payments are \$314 per month, including principal and interest. At December 31, 2011 the loan balance was \$11,179.

G. DEFINED BENEFIT PENSION PLAN

Plan description. Edwards County contributes to the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S. Kansas, Suite 100, Topeka, KS 66603-3869) or by calling 1-888-275-5737.

G. DEFINED BENEFIT PENSION PLAN (CONTINUED)

Funding Policy. K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% of covered salary for Tier 1, and 6% for Tier 2 employees (employees hired on or after July 1, 2009). The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. State law sets a limitation on annual increases in the employer contribution rates. The employer rate established by statute for 2011 was 7.74%. Edwards County's employer contributions to KPERS for the years ending December 31, 2011, 2010, and 2009 were \$103,547, \$92,476, and \$72,461, respectively, equal to the required contributions for each year.

H. PUBLIC ENTITY RISK POOLS

The County is a member of the Kansas Workers Risk Cooperative for Counties (KWORCC), a group funded pool for workers compensation coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Cooperative as determined by the seven-member Board of Trustees based upon experience modification factors, payroll audits and any other bases the Board considers appropriate. It is not possible to estimate the maximum contributions which could be required. KWORCC covers claims up to \$600,000 each, and excess reinsurance provides aggregate coverage up to \$1,000,000. Except for required contributions, no member can be held responsible for any claims made against any other member.

The County is a member of the Kansas County Association Multi-Line Pool (KCAMP), a group-funded pool for property, liability, crime and surety coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for members. The County pays an annual contribution to the Pool as determined by the nine-member Board of Trustees. It is not possible to estimate the maximum contributions which could be required. KCAMP covers claims up to \$250,000 for property, \$250,000 for liability and \$150,000 for crime. Excess reinsurance provides aggregate coverage up to \$22,135,720 for property and \$1,000,000 for liability. Except for required contributions, no member can be held responsible for any claims made against any other member.

I. SUBSEQUENT EVENTS

Management has evaluated subsequent events through July 26, 2012 the date on which the financial statements were available to be used. Management's evaluation concluded that there are no subsequent events that are required to be recognized or disclosed in these financial statements.